

## Message Text

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PAGE 01 MOSCOW 02376 172001Z  
ACTION EUR-12

INFO OCT-01 AF-10 ARA-10 NEA-10 IO-13 ISO-00 CIAE-00  
PM-05 H-01 INR-10 L-03 NSAE-00 NSC-05 PA-01  
SP-02 SS-15 USIA-06 ACDA-12 HA-05 /121 W  
-----077658 172009Z /50

P 171604Z FEB 78  
FM AMEMBASSY MOSCOW  
TO SECSTATE WASHDC PRIORITY 8005  
INFO AMEMBASSY ADDIS ABABA  
AMEMBASSY BONN  
AMEMBASSY CAIRO  
USINT HAVANA  
AMEMBASSY KHARTOUM  
AMEMBASSY LAGOS  
AMEMBASSY LONDON  
AMEMBASSY MOGADISCIO  
AMEMBASSY NAIROBI  
AMEMBASSY PARIS  
AMEMBASSY ROME  
AMEMBASSY SANA  
AMEMBASSY TRIPOLI  
USMISSION USUN NEW YORK  
DIA WASHDC

C O N F I D E N T I A L MOSCOW 2376

3.O. 11652: GDS  
TAGS: PBOR, UR, ET, SO  
SUBJECT: KOSYGIN PUBLICLY NOTES LACK OF ETHIOPIAN INTEN-  
TION TO CROSS BORDER

REF: MOSCOW 2043

1. PRAVDA FEB. 17 CARRIES TEXT OF KOSYGIN'S FEB. 16  
DINNER SPEECH TO LIBYA NO. 2 MAN MAJOR JALLUD. IN HIS  
REMARKS ON THE HORN, KOSYGIN SEEMED CLEARLY TO RESPOND TO  
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SOME OF THE U.S. CONCERNS ON THE HORN WHICH SECRETARY HAD  
EXPRESSED IN HIS FEB. 10 PRESS CONFERENCE.

2. KOSYGIN SAID THAT:  
-- "UNDISGUISED THREATS" HAVE BEEN DIRECTED TOWARD  
ETHIOPIA BY IMPERIALIST CIRCLES IN WEST ALTHOUGH ETHIOPIA  
HAD CLEARLY DECLARED THAT "ITS GOAL IS ONLY THE LIBERA-

TION OF ITS TERRITORY AND THAT IT HAS NO INTENTION OF CARRYING THE WAR BEYOND THE LIMITS OF ITS BORDERS";  
-- THESE CIRCLES ARE NOT CONCERNED OVER SOMALI AGGRESSION, BUT "THREATENING ETHIOPIA, THEY FARCIFALLY ATTEMPT TO PRESENT MATTER" AS THOUGH THEY WANT TO STOP CONFLICT IN HORN AND NOT SUPPORT AGGRESSOR;

-- SOVIET UNION CONSIDERS THAT CONDITIONS FOR SOMALI-ETHIOPIAN NEGOTIATIONS CAN BE CREATED "ONLY AFTER RESTORATION OF TERRITORIAL STATUS QUO, WHICH HAD EXISTED PRIOR TO BEGINNING OF CONFLICT". THIS WOULD ACCORD WITH UN AND OAU DOCUMENTS AND PRINCIPLES AND WITH INTERESTS OF PEACE IN AFRICA AND WELL BEING OF AFRICAN PEOPLE.

3. COMMENT: WHILE KOSYGIN'S REMARKS TRACK WITH PREVIOUS SOVIET PRIVATE LINE TO US AND WITH UNOFFICIAL MEDIA LINE AS WELL, THE PUBLIC PRESENTATION BY HIM RAISES THAT LINE TO AN AUTHORITATIVE AND OFFICIAL LEVEL. AS SUCH, IT IS PROBABLY CONSIDERED BY MOSCOW TO BE THE SOVIET RESPONSE TO THE SECRETARY'S FEB. 10 REMARKS, AT LEAST WITH REGARD TO THAT PORTION DEALING WITH THE PROBLEM OF A BORDER CROSSING BY THE ETHIOPIANS. WE NOTE INCIDENTALLY THAT THE SOVIETS SPEAK ONLY OF ETHIOPIAN "INTENTIONS" - A WORD WHICH LEAVES OPEN THE POSSIBILITY OF A FUTURE CHANGE IN ETHIOPIA'S PLANS. NO SOVIET LINE HAS YET EMERGED WITH REGARD TO THE HARM WHICH CONTINUED SOVIET-CUBAN POLICIES  
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IN THE HORN MIGHT HAVE ON THE U.S.-SOVIET BILATERAL RELATIONSHIP. WE ALSO NOTE KOSYGIN'S NEGATIVE ATTITUDE ON THE POSSIBILITY OF PEACEFUL NEGOTIATIONS BETWEEN ETHIOPIA AND SOMALIA PRIOR TO A SOMALI WITHDRAWAL.  
MATLOCK

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NNN

## Message Attributes

**Automatic Decaptioning:** Z  
**Capture Date:** 01 jan 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** TEXT, DISPUTE SETTLEMENT, SPEECHES, SOCIAL RECEPTIONS, BORDER INCIDENTS  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 17 feb 1978  
**Decaption Date:** 20 Mar 2014  
**Decaption Note:** 25 YEAR REVIEW  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 20 Mar 2014  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
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**Enclosure:** DG ALTERED  
**Executive Order:** GS  
**Errors:** N/A  
**Expiration:**  
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**Page Count:** 2  
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**Review Release Event:** n/a  
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**Subject:** KOSYGIN PUBLICLY NOTES LACK OF ETHIOPIAN INTENTION TO CROSS BORDER  
**TAGS:** PBOR, SOPN, UR, ET, SO, (KOSYGIN, ALEKSEY NIKOLAYEVICH)  
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**Review Markings:**  
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